The Department of Homeland Security (DHS) Notice of Funding Opportunity (NOFO) Fiscal Year 2016 Nonprofit Security Grant Program (NSGP)

<u>NOTE:</u> Eligible recipients who plan apply for this funding opportunity but who have <u>not</u> obtained a Data Universal Numbering System (DUNS) number and/or <u>are not</u> currently registered in the System for Award Management (SAM), should take immediate action to obtain a DUNS Number, if applicable, and then to register immediately in SAM. It may take 4 weeks or more after the submission of a SAM registration before registration becomes active in SAM, then an additional 24 hours for <u>Grants.gov</u> to recognize the information. Information on obtaining a DUNS number and registering in SAM is available from <u>Grants.gov</u> at: <u>http://www.grants.gov/web/grants/register.html</u>. Detailed information regarding DUNS and SAM is also provided in Section D of this NOFO, subsection, Content and Form of Application Submission.

A. Program Description

Issued By

U.S. Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA), Grant Programs Directorate (GPD)

Catalog of Federal Domestic Assistance (CFDA) Number

97.008

CFDA Title

Nonprofit Security Grant Program (NSGP)

Notice of Funding Opportunity Title

Nonprofit Security Grant Program

NOFO Number

DHS-16-GPD-008-00-01

Authorizing Authority for Program

Section 2003 of the *Homeland Security Act of 2002*, as amended (Pub. L. No. 107-296) (6 U.S.C. § 604)

Appropriation Authority for Program

Department of Homeland Security Appropriations Act, 2016 (Pub. L. No. 114-113)

Program Type

New

Program Overview, Objectives, and Priorities

Overview

The NSGP provides funding support for target hardening and other physical security enhancements to nonprofit organizations that are at high risk of a terrorist attack and located within one of the urban areas receiving funding under the Fiscal Year (FY) 2016 Urban Area Security Initiative (UASI). The program seeks to integrate the preparedness activities of nonprofit organizations that are at high risk of a terrorist attack with broader state and local preparedness efforts. The NSGP also serves to promote emergency preparedness coordination and collaboration activities between public and private community representatives as well as state and local government agencies. The NSGP supports the Quadrennial Homeland Security Review Mission to Strengthen National Preparedness and Resilience.

Objectives

The FY 2016 NSGP objectives are to support efforts that:

- Build and sustain core capabilities
- Strengthen governance integration between private nonprofit entities and federal, state, and local governments
- Encourage a whole community approach to security and emergency management

Priorities

The FY 2016 NSGP plays an important role in the implementation of the National Preparedness System by supporting the development and sustainment of core capabilities. The core capabilities, outlined in the National Preparedness Goal (the Goal) are essential for the execution of the five mission areas—Prevention, Protection, Mitigation, Response, and Recovery mission areas and the realization of a secure and resilient Nation. The development and sustainment of these core capabilities are not exclusive to any single organization, but rather require the combined effort of the whole community. The FY 2016 NSGP's allowable costs support efforts to build and sustain core capabilities across mission areas. For additional details on priorities and additional costs for this program, please refer to <u>Appendix B – NSGP Priorities</u>.

B. Federal Award Information

Award Amounts, Important Dates, and Extensions Available Funding for the NSGP: \$20,000,000

Each non-profit organization may apply for up to \$75,000 and must apply through their respective State Administrative Agency (SAA).

Period of Performance:

Thirty-six (36) months

Extensions to the period of performance are allowed. For additional information on period of performance extensions, refer to <u>Section H</u> of this NOFO, *Additional Information - Extensions*.

Projected Period of Performance Start Date(s): September 1, 2016

Projected Period of Performance End Date(s): August 31, 2019

Funding Instrument:

Grant

C. Eligibility Information

Eligible Applicants

The State Administrative Agency (SAA) is the only entity eligible to apply for FY 2016 NSGP funds on behalf of eligible nonprofit organizations.

Nonprofit organizations must apply for FY 2016 NSGP through their SAA. A list of SAA points of contact is available at: <u>http://www.fema.gov/media-library/assets/documents/28689?id=6363.</u> Nonprofit organizations **may not** apply directly to DHS/FEMA for FY 2016 NSGP funds.

SAAs, in coordination with the Urban Area Working Groups (UAWG), are encouraged to notify and actively inform eligible nonprofit organizations of the availability of the FY 2016 NSGP.

Eligibility Criteria

Eligible nonprofit organizations are those organizations that are:

1) Described under section 501(c)(3) of the Internal Revenue Code of 1986 (IRC) and exempt from tax under section 501(a) of such code. Note: The Internal Revenue Service (IRS) does not require certain organizations such as churches, mosques, and synagogues to apply for and receive a recognition of exemption under section 501(c)(3)of the IRC. Such organizations are automatically exempt if they meet the requirements of section 501(c)(3). These organizations are not required to provide recognition of exemption. For organizations that the IRS requires to apply for and receive a recognition of exemption under 501(c)(3), the state may or may not require recognition of exemption, as long as the method chosen is applied consistently.

2) Located within one of the FY 2016 UASI-designated urban areas, listed in Appendix A- FY 2016 NSGP UASI- Designated Urban Areas; and

3) Determined to be at high risk of a terrorist attack by the Secretary of DHS.

Other Eligibility Criteria

National Incident Management System (NIMS) Implementation

Prior to allocation of any Federal preparedness awards in FY 2016, SAAs must ensure and maintain adoption and implementation of NIMS. Emergency management and incident response activities require carefully managed resources (personnel, teams, facilities, equipment and/or supplies) to meet incident needs. Utilization of the standardized resource management concepts such as typing, credentialing, and inventorying promote a strong national mutual aid capability needed to support delivery of core capabilities. Additional information on resource management and NIMS resource typing definitions and job titles/position qualifications is available on DHS/FEMA's website under <u>NIMS Resource Management</u>.

DHS/FEMA developed NIMS Guideline for Credentialing of Personnel to describe national credentialing standards and to provide written guidance regarding the use of those standards. This guideline describes credentialing and typing processes, and identifies tools which Federal Emergency Response Officials (FEROs) and emergency managers at all levels of government may use both routinely and to facilitate multijurisdictional coordinated responses.

Although state, local, tribal, and private sector partners—including nongovernmental organizations—are not required to credential their personnel in accordance with these guidelines, DHS/FEMA strongly encourages them to do so in order to leverage the federal investment in the Federal Information Processing Standards (FIPS) 201 infrastructure and to facilitate interoperability for personnel deployed outside their home jurisdiction. Additional information is available from the <u>NIMS Guideline for the Credentialing of Personnel</u>.

Nonprofit subrecipients are not required to maintain adoption and implementation of NIMS.

Cost Share or Match

Cost share or cost match is not required under this program.

D. Application and Submission Information

Key Dates	and	Times
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Date Posted to Grants.gov:	February 16, 2016

Application Submission Deadline for the SAA: April 25, 2016 at 11:59:59 PM EDT

Application Submission Deadline for Nonprofit Organizations:

SAAs establish all requirements and deadlines to manage their nonprofit sub-application process in support of their submissions to DHS/FEMA. Deadlines and state requirements may vary from state to state. Contact the SAA for submission deadlines or additional information.

Nonprofit applications are due to the SAA before the application submission deadline for SAAs of April 25, 2016.

Anticipated Funding Selection Date:	June 29, 2016

Anticipated Award Date:

No later than September 30, 2016

Due to the competitive nature of the NSGP, DHS/FEMA will not review applications that are not received by the deadline or consider them for funding. DHS/FEMA may, however, extend the application deadline on request for any applicant who can

Page 4 of 38 FY 2016 NSGP NOFO demonstrate that good cause exists to justify extending the deadline. Good cause for an extension may include technical problems outside of the applicant's control that prevent submission of the application by the deadline, or other exigent or emergency circumstances. If the SAA experiences technical issues, the SAA must notify the respective Headquarters Program Analyst before the application deadline.

Other Key Dates

Event	Suggested Deadline For Completion
Obtain DUNS Number	March 18, 2016
Obtain a valid EIN	March 18, 2016
Update SAM registration	March 18, 2016
Submit initial application in Grants.gov	April 15, 2016
Complete final application in ND Grants	April 25, 2016

Address to Request Application Package

Application forms and instructions are available at <u>Grants.gov</u>. To access these materials, go to <u>http://www.grants.gov</u>, select "Applicants" then "Apply for Grants." In order to obtain the application package select "Download a Grant Application Package." Enter the CFDA and/or the funding opportunity number located on the cover of this NOFO, select "Download Package," and then follow the prompts to download the application package. Applicants experiencing difficulties accessing information or which have any questions should call the <u>Grants.gov</u> customer support hotline at (800) 518-4726.

Hard copies of the FY 2016 NSGP NOFO is not available.

In addition, the following Telephone Device for the Deaf (TDD) and/or Federal Information Relay Service (FIRS) number available for this Notice is: (800) 462-7585

Content and Form of Application Submission

Applying for an award under this program is a multi-step process and requires time to complete. To ensure that an application is submitted on time applicants are advised to start the required steps well in advance of their submission. Please review the table above under *Submission Dates and Other Key Dates and Times* for estimated deadlines to complete each of the six steps listed below. Failure of an applicant to comply with any of the required steps before the deadline for submitting their application may disqualify their application from funding.

The steps involved in applying for an award under this program are:

- 1. Applying for, updating or verifying their Data Universal Numbering System (DUNS) Number;
- 2. Applying for, updating or verifying their Employer Identification Number (EIN) Number;
- 3. Updating or verifying their System for Award Management (SAM) Registration;
- 4. Establishing an Authorized Organizational Representative (AOR) in Grants.gov;
- 5. Submitting an initial application in <u>Grants.gov</u>; and
- 6. Submitting the complete application in the Non Disaster Grants (ND Grants) system.

Page **5** of **38** FY 2016 NSGP NOFO For additional information regarding the DUNS Number, EIN Number, SAM Number, and AOR requirements, please see the section below titled <u>"</u>Unique Entity Identifier and System for Award Management (SAM)".

Unique Entity Identifier and System for Award Management (SAM)

Before applying for a DHS/FEMA grant at Grants.gov, applicants must have a DUNS number, be registered in SAM, and be approved as an Authorized Organizational Representative (AOR).

Applicants are encouraged to register early. The registration process can take four weeks or more to be completed. Therefore, registration should be done in sufficient time to ensure it does not impact the applicant's ability to meet required submission deadlines.

Obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) Number

The DUNS number must be included in the data entry field labeled "Organizational DUNS" on the SF-424 form. Instructions for obtaining a DUNS number can be found at the following website: <u>http://www.grants.gov//web/grants/applicants/organization-registration/step-1-obtain-duns-number.html.</u>

The applicant must provide a DUNS number with their application. This number is a required field for all subsequent steps in the application submission. Applicants should verify they have a DUNS number, or take the steps necessary to obtain one.

Applicants can receive a DUNS number at no cost by calling the DUNS number request line at (866) 705-5711. *DHS/FEMA* <u>cannot</u> assist applicants with questions related to obtaining a current DUNS number.

Obtain an Employer Identification Number (EIN)

DHS/FEMA requires both the EIN and a DUNS number prior to the issuance of a financial assistance award and for grant award payment; both the EIN and a DUNS number are required to register with SAM (see below). The EIN base for an organization is the IRS Tax ID number; for individuals it is their social security number. The social security and IRS Tax ID numbers are both nine-digit numbers. Organizations and individuals submitting their applications must correctly identify the EIN from the DUNS since both are 9-digit numbers. If these numbers are not correctly identified in the application, a delay in the issuance of the funding award and/or incorrect payment to a recipient organization may result.

Organizations <u>applying for an EIN</u> should plan on a minimum of two full weeks to obtain an EIN. For assistance registering an EIN please contact the <u>IRS helpline</u>. *DHS/FEMA cannot* assist applicants with questions related to obtaining a current EIN.

Register with the System for Award Management (SAM)

Applicants applying for grant funds electronically through <u>Grants.gov</u> must register with SAM. Step-by-step instructions for registering with SAM can be found here: <u>http://www.grants.gov/web/grants/applicants/organization-registration/step-2-register-with-sam.html</u>. All applicants must register with SAM in order to apply online. Failure to register with the SAM will result in the application being rejected by <u>Grants.gov</u> during the submissions process.

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Payment under any DHS/FEMA award is contingent on the recipient's having a current <u>SAM</u> registration. The SAM registration process must be completed by the applicant. It is imperative that the information provided by the applicant is correct and current. Please ensure that the organization's name, address, DUNS number and EIN are up to date in SAM and that the DUNS number used in SAM is the same one used to apply for all other DHS/FEMA awards.

SAM registration is a multi-step process including validating the EIN with the IRS to obtain a Commercial and Government Entity (CAGE) code. The CAGE code is only valid for one year after issuance and must be current at the time of application.

SAM sends notifications to the registered user via email 60, 30, and 15 days prior to expiration of the SAM registration for the Entity. SAM registration may lapse due to inactivity. To update or renew Entity records(s) in SAM, applicants will need to create a SAM User Account and link it to the migrated Entity records.

For assistance registering, please go to <u>SAM</u> or call 866-606-8220. *DHS/FEMA cannot assist applicants with questions related to registering in SAM or obtaining a current CAGE code.*

Authorized Organization Representative (AOR)

The next step in the registration process is creating a username and password with <u>Grants.gov</u> to become an AOR. AORs will need to know the DUNS number of the organization for which they will be submitting applications to complete this process. To read more detailed instructions for creating a profile on <u>Grants.gov</u> visit:

http://www.grants.gov/web/grants/applicants/organization-registration/step-3-username-password.html.

AOR Authorization

After creating a profile on <u>Grants.gov</u>, the E-Biz Point of Contact (POC), a representative from the applicant organization who is the contact listed for SAM, will receive an email to grant the AOR permission to submit applications on behalf of their organization. The E-Biz POC will then log in to <u>Grants.gov</u> and approve an applicant as the AOR, thereby giving granting permission to submit applications. To learn more about AOR Authorization visit: <u>http://www.grants.gov/web/grants/applicants/organization-registration/step-4-aor-authorization.html</u>.To track an AOR status visit:

http://www.grants.gov/web/grants/applicants/organization-registration/step-5-track-aorstatus.html.

Applicants are encouraged to register early. The registration process can take four weeks or more to be completed. Therefore, registration should be done in sufficient time to ensure it does not jeopardize required submission deadlines. Approval as an AOR is necessary in order to submit applications online.

Electronic Signature

Applications submitted through <u>Grants.gov</u> constitute a submission as electronically signed applications. When submitting the application through <u>Grants.gov</u>, the name of the applicant's AOR will be inserted into the signature line of the application.

Page 7 of 38 FY 2016 NSGP NOFO Applicants experiencing difficulties accessing information or who have any questions should call the <u>Grants.gov</u> customer support hotline at (800) 518-4726 or email <u>Grants.gov</u> at <u>support@grants.gov</u>.

The federal awarding agency may not make a federal award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements and, if an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

Submitting an Initial Application in Grants.gov

Applicants must submit their initial application through <u>Grants.gov</u>. Applicants may need to first create a <u>Grants.gov</u> user profile by visiting the Get Registered section of the <u>Grants.gov</u> website. Successful completion of this step is necessary for DHS/FEMA to determine applicant eligibility. Applicants should complete this initial step on-line which requires completing:

- Standard Form 424 (SF-424), Application for Federal Assistance, and
- <u>Grants.gov</u> (GG) Form, Certification Regarding Lobbying.

Both forms are available in the Forms tab under SF-424 Family. The initial application cannot be started or submitted in <u>Grants.gov</u> unless the applicant's registration in SAM is confirmed.

Application forms and instructions are available at <u>Grants.gov</u> by selecting *Apply for Grants*. Enter the CFDA number or the Opportunity ID Number noted in this NOFO, select *Download Application Package*, and follow the prompts to download the application package. The information submitted in <u>Grants.gov</u> will be retrieved by ND Grants, which will allow DHS/FEMA to determine if an applicant is eligible. **Applicants are encouraged to submit their initial application in <u>Grants.gov</u> at least ten days before the April 25, 2016, 11:59:59 PM (EDT) application deadline.**

For assistance applying through <u>Grants.gov</u>, please go to the <u>Grant Application page</u>, contact <u>support@grants.gov</u>, or call 800-518-4726. *DHS/FEMA <u>cannot</u> assist applicants with questions* related to registering with <u>Grants.gov</u>.

Submitting the Complete Application in Non Disaster Grants System (ND Grants)

Eligible applicants will be notified by DHS/FEMA and asked to proceed with submitting their complete application package in <u>ND Grants</u>. Applicants can register early with ND Grants and are encouraged to begin their ND Grants registration at the time of this announcement. Early registration will allow applicants to have adequate time to start and complete their application.

In ND Grants applicants will be prompted to submit all of the information contained in the following forms. Applicants should review these forms before applying to ensure they have included all information required:

- Standard Form 424A, Budget Information (Non-construction);
- Standard Form 424B, Standard Assurances (Non-construction); and
- Standard Form LLL, Disclosure of Lobbying Activities.

In addition applicants must submit copies of the following in ND Grants:

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- Investment Justifications from eligible nonprofits;
- Standard Form 424D, Standard Assurances (Construction) if applying for funds to use for construction;
- Standard Form 424 C Budget Information (Construction) if applying for funds to use for construction;
- SAA Prioritization of Investment Justifications (in rank order) in DHS/FEMAprovided template (OMB Control Number: 1660-0110/FEMA Form 089-24); and
- Indirect Cost Agreement if applicable.

For assistance registering for the ND Grants system, please contact <u>ndgrants@fema.gov</u> or (800) 865-4076.

NSGP Nonprofit Application

As part of the FY 2016 NSGP application each eligible nonprofit sub-applicant must submit the following three documents to the SAA:

• NSGP Investment Justification (IJ)

Each sub-applicant, must develop a formal IJ that addresses each investment proposed for funding. Security enhancements must be for the locations that the nonprofit occupies at the time of application. The investments or projects described in the IJ must:

- 1. Address an identified risk, including threat and vulnerability, and build or sustain a core capability identified in the Goal;
- 2. Demonstrate the ability to provide enhancements consistent with the purpose of the program and guidance provided by DHS/FEMA;
- 3. Be both feasible and effective at reducing the risks for which the project was designed;
- 4. Be able to be fully completed within the three-year period of performance; and
- 5. Be consistent with all applicable requirements outlined in the NOFO.

• Vulnerability/Risk Assessment

Each sub-applicant must include its vulnerability/risk assessment on which the request in the IJ is based.

• Mission Statement

Each sub-applicant must include its Mission Statement and any mission implementing policies or practices that may elevate the organization's risk. Recognizing the impact an organization's ideology, beliefs, or mission may have on their risk of potential terrorist threats, SAA's will use the Mission Statement along with information provided in the applicant's IJ in order to validate the organization type. The central purpose of the organization described in the Mission Statement will be used to validate the organization type identified in the IJ, as one of the following: 1) Ideology-based/Spiritual/Religious; 2) Educational; 3) Medical; or 4) Other.

The organization type is a factor when calculating the final score of the application; see Section *E. Application Review Information – Final Score*.

Page 9 of 38 FY 2016 NSGP NOFO The Vulnerability/Risk Assessment and the Mission Statement are **not** to be submitted in ND Grants but should be maintained by the SAA and must be made available to DHS/FEMA upon request.

Applicants will find additional information regarding the NSGP IJ template, DHS/FEMA Form 089-24 (OMB Control Number: 1660-0110), in <u>Appendix D – NSGP Investment</u> Justification and Scoring Criteria.

Intergovernmental Review

An intergovernmental review may be required. Applicants must contact their State's Single Point of Contact (SPOC) to comply with the state's process under Executive Order 12372 (see http://www.fws.gov/policy/library/rgeo12372.pdf). Name and addresses of the SPOCs are maintained at the Office of Management and Budget's home page at http://www.whitehouse.gov/omb/grants_spoc to ensure currency.

Funding Restrictions

Federal funds made available through this award may only be used for the purpose set forth in this award and must be consistent with the statutory authority for the award. Award funds may not be used for matching funds for any other federal award, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the Federal Government or any other government entity.

Management and Administration (M&A) Costs

M&A are costs for activities directly related to the management and administration of the award. M&A costs are allowed under this program.

State M&A:

The NSGP is a sub-component of the UASI program and states must ensure that 100% of each individual NSGP award is passed through to the nonprofit organizations awarded funding by DHS/FEMA.

The state may use UASI funding for M&A purposes associated with administering the NSGP award. However, the state's overall M&A withholding for the NSGP and UASI programs may not exceed five percent (5%) of the sum total of the state's combined UASI and NSGP awards.

Nonprofit (subrecipient) M&A:

Nonprofit organizations that receive a subaward under this program may use and expend up to five percent (5%) of their FY 2016 NSGP funds for M&A purposes associated with the subaward.

Indirect (Facilities & Administrative [F&A]) Costs

Indirect costs are allowable under this program as described in 2 C.F.R. § 200.414. With the exception of recipients who have never received a negotiated indirect cost rate as described in 2 C.F.R. § 200.414(f), recipients must have an approved indirect cost rate agreement with their

Page **10** of **38** FY 2016 NSGP NOFO cognizant federal agency to charge indirect costs to this award. A copy of the approved rate (a fully executed, agreement negotiated with the applicant's cognizant federal agency) is required at the time of application and must be provided to DHS/FEMA before indirect costs are charged to the award.

See <u>Appendix C – Funding Guidelines</u> for additional details.

Other Submission Requirements

Environmental Planning and Historic Preservation (EHP) Compliance

As a Federal agency, DHS/FEMA is required to consider the effects of its actions on the environment and/or historic properties to ensure that all activities and programs funded by the agency, including grants-funded projects, comply with Federal EHP regulations, laws and Executive Orders as applicable. Recipients and subrecipients proposing projects that have the potential to impact the environment, including but not limited to construction of communication towers, modification or renovation of existing buildings, structures and facilities, or new construction including replacement of facilities, must participate in the DHS/FEMA EHP review process. The EHP review process involves the submission of a detailed project description that explains the goals and objectives of the proposed project along with supporting documentation so that DHS/FEMA may determine whether the proposed project has the potential to impact environmental resources and/or historic properties. In some cases, DHS/FEMA is also required to consult with other regulatory agencies and the public in order to complete the review process. The EHP review process must be completed before funds are released to carry out the proposed project. DHS/FEMA will not fund projects that are initiated without the required EHP review.

Additionally, all recipients are required to comply with DHS/FEMA EHP Policy Guidance. This EHP Policy Guidance can be found in FP 108-023-1, <u>Environmental</u> <u>Planning and Historic Preservation Policy Guidance</u>, and FP 108.24.4, <u>Environmental</u> <u>Planning and Historical Preservation Policy</u>.

SAFECOM

Recipients (including subrecipients) who receive awards under NSGP that wholly or partially provide funding for emergency communication projects and related activities must comply with the most recent version of the SAFECOM Guidance on Emergency Communications Grants. This guidance provides recommendations to recipients regarding interoperable emergency communications projects, including allowable costs, eligible activities, grants management best practices for emergency communications grants, and information on technical standards that ensure greater interoperability. The guidance is intended to ensure that Federally-funded investments are compatible, interoperable, and support the national goals and objectives for improving emergency communications nationwide. Recipients (including subrecipients) investing in broadband-related expenditures should review IB 386, Clarification on Use of DHS/FEMA Public Safety Grant Funds for Broadband-Related Expenditures and Investments, and consult their DHS/FEMA HQ Program Analyst on such investments before developing applications.

Pre-award Costs

Pre-award costs are allowable only with the prior written approval of DHS/FEMA and if they are included in the award agreement. To request pre-award costs a written request must be included with the application, signed by the Representative of the entity. The letter must outline what the pre-award costs are for, including a detailed budget break-out of pre-award costs from the post-award costs, and a justification for approval.

Direct Costs

Cost Principles

Costs charged to this award must be consistent with the Cost Principles for Federal Awards located at 2 C.F.R. Part 200, Subpart E.

Planning

Planning related costs are allowed under this program only as described in this NOFO.

Organization

Organization related costs are not allowed under this program.

<u>Equipment</u>

Equipment costs are allowed under this program only as described in this NOFO.

Applicants should analyze the cost benefits of purchasing versus leasing equipment, especially high cost items and those subject to rapid technical advances. Large equipment purchases must be identified and explained. For more information regarding property management standards for equipment, please reference 2 C.F.R. § 200.313, located at <u>http://www.ecfr.gov/cgi-bin/text-idx?SID=c836a011886f180dac489e15c059b1aa&node=sg2.1.200_1309.sg2&rg n=div7</u>.

Training

Training related costs are allowed under this program only as described in this NOFO.

<u>Exercises</u> Exercise related costs are not allowed under this program.

<u>Travel</u> Travel costs are not allowed under this program.

Construction and Renovation

Construction and renovation costs are allowed under this program only as described in this NOFO.

Operational Overtime

Page **12** of **38** FY 2016 NSGP NOFO Operational Overtime costs are not allowed under this program.

E. <u>Application Review Information</u>

Application Evaluation Criteria

Prior to making a federal award, the federal awarding agency is required by 31 U.S.C. § 3321 and 41 U.S.C. § 2313 to review information available through any OMB-designated repositories of government-wide eligibility qualification or financial integrity information. Therefore application evaluation criteria may include the following risk based considerations of the applicant: (1) financial stability; (2) quality of management systems and ability to meet management standards; (3) history of performance in managing federal award; (4) reports and findings from audits; and (5) ability to effectively implement statutory, regulatory, or other requirements.

FY 2016 NSGP applications are to be submitted by nonprofit organizations to their respective SAA and the UAWG. FY 2016 NSGP applications will be reviewed through a two-phased State and Federal review process for completeness, adherence to programmatic guidelines, feasibility, and how well the IJ (project description and justification) addresses the identified risk.

Criteria

FY 2016 NSGP evaluation criteria:

- State and Federal verification that the nonprofit organization is located within one of the FY 2016 UASI-designated Urban Areas, listed in <u>Appendix A</u>
- Identification and substantiation of current or persistent threats or attacks (from within or outside the U.S.) by a terrorist organization, network, or cell against the applicant based on their ideology, beliefs, or mission
- Symbolic value of the site(s) as a highly recognized regional and/or national or historical institution(s) that renders the site a possible target of terrorism
- Role of the applicant nonprofit organization in responding to or recovering from terrorist attacks
- Findings from previously conducted threat and/or vulnerability assessments
- Integration of nonprofit preparedness with broader state and local preparedness efforts
- Complete, feasible IJ that addresses an identified risk, including the assessed threat, vulnerability, and consequence of the risk, and proposes building or sustaining a core capability identified in the Goal

History of prior funding under NSGP. Not having received prior year funding is a positive factor when calculating the state score of the application; see Section E. Application Review Information – Review and Selection Process for additional information.

For complete information on the criteria used to review and score IJs at the state and federal levels, please refer to <u>Appendix D – NSGP Investment Justification and Scoring</u> <u>Criteria</u>.

Grant projects must be: 1) both feasible and effective at reducing the risks for which the project was designed; and 2) able to be fully completed within the 3-year period of performance.

DHS/FEMA will use the information provided in the application, as well as any supporting documentation, to determine the feasibility and effectiveness of the grant project. Information that would assist in the feasibility and effectiveness determination includes the following:

- Scope of work (purpose and objectives of the project, identification of what is being protected)
- Desired outcomes, including expected long-term impact where applicable
- Summary of status of planning and design accomplished to date (e.g. included in a capital improvement plan)
- Project schedule
- Recipients are expected to conform, as applicable, with accepted engineering practices, established codes, standards, modeling techniques, and best practices.

Review and Selection Process

State Review

Application packages are submitted by the nonprofit organization to the SAA and the UAWG based on the established criteria.

As part of the State Review, the SAAs must:

- Conduct an eligibility review, in coordination with the UAWG;
- Verify that the nonprofit is located within a FY 2016 UASI designated urban area;
- Review and score all complete application packages (including mission statements and vulnerability assessments) using the NSGP Scoring Worksheet provided by DHS/FEMA; see <u>Appendix E NSGP Investment Justification</u> <u>Scoring Worksheet</u>; Note: A bonus point will be added to the state score for all organizations that have not received NSGP funding in previous years; this will be the final state score;
- Validate the organization type listed in the IJ by assessing the central purpose of the organization described in the Mission Statement, as either 1) Ideology-based/Spiritual/Religious; 2) Educational; 3) Medical; or 4) Other.
- Prioritize all NSGP IJs by ranking each IJ. Each IJ will receive a **unique rank** (#1 [one] being the highest ranked through the total number of applications the SAA scored);

The SAA will base the ranking on the SAA's subject matter expertise and discretion with consideration to the following factors:

- Need: The relative need for the nonprofit organization compared to the other applicants; and
- Impact: The feasibility of the proposed project and how effectively the proposed project addresses the identified need.

- Submit the scores from the state review along with the prioritized list of all NSGP projects to DHS/FEMA using the SAA Prioritization Tracker.
- Retain the mission statements and vulnerability assessments submitted by each nonprofit organization.

Federal Review

The highest-scoring IJs from each submitting urban area are reviewed by a panel made up of DHS/FEMA Headquarters and Regional Program Analysts or Grants Management Specialists. Federal staff will verify that the nonprofit is located within a FY 2016 UASI designated urban area. Two federal reviewers will score each IJ using the NSGP Investment Justification Scoring Worksheet.

Determining the number of applications that will advance to the Federal Review:

1) DHS/FEMA will review highest scoring applications where the cumulative requested funding is equivalent to 150% of the available FY 2016 NSGP funding.

For example, if NSGP funding is \$20,000,000, then DHS/FEMA will multiply \$20,000,000 by 1.5 (150%), which equals \$30,000,000. In this scenario, DHS/FEMA will review the number of applications where the cumulative requested funding is equal to, at least, \$30,000,000.

2) In order to give applications from all UASI-designated urban areas an opportunity for Federal Review, DHS/FEMA will review the same percentage of applications from each urban area. The percentage is dependent on the number of submitting urban areas, the number of applications submitted by each urban area, and the Federal funding requested by each urban area. In instances when an urban area has submitted only one application, that one application will advance to Federal Review.

Final Score

To calculate the final score, the sum of the applicant's state score and the average of the two federal reviewers' scores will be multiplied:

- By a factor of three for nonprofit groups that are at a high risk of terrorist attacks due to their ideology, beliefs, or mission;
- By a factor of two for medical and educational institutions; and
- By a factor of one for all other nonprofit organizations.

All final application scores will then be sorted in descending order, regardless of urban area, and applicants will be selected from highest to lowest until available FY 2016 NSGP funding has been exhausted. In the event of a tie during the funding determination process, priority will be given to nonprofit organizations that have not received prior year funding, then those ranked highest by their SAA. DHS/FEMA will use the final results to make funding recommendations to the Secretary of DHS. All final funding determination to the secretary of DHS.

consider other factors and information in addition to DHS/FEMA's funding recommendations.

Financial Review

The DHS/FEMA headquarters grants management specialists will conduct a financial risk assessment using the following criteria:

- Allowability, allocability, and financial reasonableness of the proposed budget and investment information.
- Whether the recipient meets the financial and legal requirements listed in 2 C.F.R. Part 200.

Prior to making a federal award with a total amount of federal share greater than the simplified acquisition threshold, DHS/FEMA is required to review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (currently FAPIIS).

An applicant, at its option, may review information in the designated integrity and performance systems accessible through SAM and comment on any information about itself that a federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM.

DHS/FEMA will consider any comments by the applicant, in addition to the other information in the designated integrity and performance system, in making a judgment about the applicant's integrity, business ethics, and record of performance under federal awards when completing the review of risk posed by applicants as described in 2 C.F.R. § 200.205 federal awarding agency review of risk posed by applicants.

F. Federal Award Administration Information

Notice of Award

Notification of award approval is made through the ND Grants system through an automatic email to the awardee point of contact (the "authorized official") listed in the initial application. The "award date" for NSGP will be the date that DHS/FEMA approves the award. The awardee should follow the directions in the notification to confirm acceptance of the award.

Recipients must accept their awards no later than 90 days from the award date. The recipient shall notify the awarding agency of its intent to accept and proceed with work under the award through the ND Grants system. Instructions on how to accept or decline an award in the ND Grants system is in the <u>ND Grants Grantee Training Manual</u>.

Funds will remain on hold until the recipient accepts the award through the ND Grants system and all other conditions of award have been satisfied, or the award is otherwise rescinded. Failure to accept the grant award within the 90 day timeframe may result in a loss of funds.

Pass-through Funding Requirements

Pass-through funding is required under this program.

Page **16** of **38** FY 2016 NSGP NOFO Awards made to the SAA for the FY 2016 NSGP carry additional pass-through requirements. Pass-through is defined as an obligation on the part of the state to make subawards to selected nonprofit organizations. The SAA must provide 100 percent of funds awarded under NSGP to successful nonprofit applicants within 45 days of receipt of the funds. A letter of intent (or equivalent) to distribute funds is not sufficient. Award subrecipients that are selected for funding under this program must be provided with funding within 45 days from the date the funds are first made available to the recipient so that they can initiate implementation of approved investments.

For the SAA to successfully meet the pass-through requirement and provide funding to the subrecipients, the SAA must meet the following four requirements:

- There must be some action by the SAA to establish a firm commitment to award the funds to the selected nonprofit organization;
- The action must be unconditional on the part of the SAA (i.e., no contingencies for availability of SAA funds);
- There must be documentary evidence of the commitment of the award of funding to the selected nonprofit organization; and
- The SAA must communicate the terms of the subaward to the selected nonprofit organization.

If a nonprofit organization is selected for a FY 2016 NSGP award and elects to decline the award, the SAA must notify the Headquarters Program Analyst; the SAA may <u>not</u> re-obligate to another subrecipient.

Administrative and National Policy Requirements

All successful applicants for all DHS grant and cooperative agreements are required to comply with DHS Standard Administrative Terms and Conditions, which are available online at: <u>DHS</u> <u>Standard Terms and Conditions</u>.

The applicable DHS Standard Administrative Terms and Conditions will be those in effect at the time in which the award was made.

Before accepting the award the AOR should carefully read the award package for instructions on administering the grant award and the terms and conditions associated with responsibilities under federal Awards. Recipients must accept all conditions in this NOFO as well as any Special Terms and Conditions in the Notice of Award to receive an award under this program.

Reporting

Recipients are required to submit various financial and programmatic reports as a condition of their award acceptance. Future awards and fund drawdowns may be withheld if these reports are delinquent.

Federal Financial Reporting Requirements

Federal Financial Report (FFR)

Recipients must report obligations and expenditures ported on a quarterly basis through the FFR (SF-425) to DHS/FEMA. Recipients must file the FFR electronically using the <u>Payment and Reporting Systems (PARS)</u>. A FFR must be submitted quarterly throughout the period of performance, including partial calendar quarters, as well as for periods where no grant award activity occurs. Future awards and fund drawdowns may be withheld if these reports are delinquent, demonstrate lack of progress, or are insufficient in detail.

The Federal Financial Reporting Form (FFR) is available online at: <u>http://www.whitehouse.gov/sites/default/files/omb/grants/approved_forms/SF-425.pdf</u>, SF-425 *OMB #00348-0061*.

Financial Reporting Periods and Due Dates

The following reporting periods and due dates apply for the FFR:

Reporting Period	Report Due Date
October 1 – December 31	January 30
January 1 – March 31	April 30
April 1 – June 30	July 30
July 1 – September 30	October 30

Financial and Compliance Audit Report

For audits of fiscal years beginning on or after December 26, 2014, recipients that expend \$750,000 or more from all federal funding sources during their fiscal year are required to submit an organization-wide financial and compliance audit report. The audit must be performed in accordance with the requirements of Government Accountability Office's (GAO) Government Auditing Standards, located at

<u>http://www.gao.gov/govaud/ybk01.htm</u>, and the requirements of Subpart F of 2 C.F.R. Part 200, located at <u>http://www.ecfr.gov/cgi-bin/text-idx?node=sp2.1.200.f</u>.

For audits of fiscal years beginning prior to December 26, 2014, recipients that expend \$500,000 or more from all federal funding sources during their fiscal year are required to submit an organization-wide financial and compliance audit report. The audit must be performed in accordance with GAO's Government Auditing Standards, located at http://www.gao.gov/govaud/ybk01.htm, and OMB Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations, located at http://www.whitehouse.gov/omb/circulars/a133 compliance supplement 2012.

Program Performance Reporting Requirements

Performance Progress Report (SF-PPR)

Recipients are responsible for providing updated performance reports to DHS/FEMA using the SF-PPR on a biannual basis. Recipients must complete the cover page of the <u>SF-PPR (OMB Control Number: 0970-0334)</u> and submit it as an attachment to the ND Grants system.

Recipients will be required to report on progress towards implementing plans described in their application.

Program Performance Reporting Periods and Due Dates

The following reporting periods and due dates apply for the PPR:

Reporting Period	Report Due Date
January 1 – June 30	July 30
July 1 – December 31	January 30

Biannual Strategy Implementation Reports (BSIR)

In addition to the quarterly financial and biannual performance progress reports, recipients are responsible for completing and submitting summer and winter BSIRs. The BSIR is due within 30 days after the end of the reporting period (July 30 for the reporting period of January 1 through June 30 (the summer BSIR report); and January 30 for the reporting period of July 1 through December 31 (winter BSIR report).

Closeout Reporting Requirements

DHS/FEMA will close out the grant award when it determines that all applicable administrative actions and all required work of the NSGP award have been completed by the recipient. This section summarizes the actions that the recipient must take to complete the closeout process in accordance with 2 C.F.R. § 200.343 at the end of the grant's period of performance or the issuance of a Grant Amendment Notice issued to close out the grant.

Within 90 days after the end of the period of performance, or after an amendment has been issued to close out a grant, whichever comes first, recipients must submit a final FFR and final progress report detailing all accomplishments and a qualitative summary of the impact of those accomplishments throughout the period of performance, as well as the following documentation:

- 1) Final request for payment, if applicable;
- 2) SF-425 Final Federal Financial Report;
- 3) SF-PPR Final Performance Progress Report;
- 4) A qualitative summary of the impact of accomplishments throughout the entire period of performance. This summary is submitted to the respective Program Analyst in a Word document;
- 5) SF-428 Tangible Personal Property Report Inventory of all tangible personal property acquired using funds from this award; and

Page **19** of **38** FY 2016 NSGP NOFO 6) Other documents required by program guidance or terms and conditions of the award.

If applicable, an inventory of all construction projects that used funds from this program must be reported using the Real Property Status Report (Standard Form SF-429) available at <u>http://www.whitehouse.gov/sites/default/files/omb/grants/approved_forms/sf-429.pdf</u>.

Additionally, the recipient must liquidate all obligations incurred under the NSGP award no later than 90 calendar days after the end date of the period of performance or issuance of a Grant Amendment Notice that closes out the award, whichever comes first. If recipients fails to liquidate their obligations within this time period, FEMA may disallow the costs associated with those unliquidated obligations disallowed. Recipients also are responsible for promptly returning to DHS/FEMA the balance of any funds that have been drawn down, but remain unliquidated.

After these reports have been reviewed and approved by DHS/FEMA, a close-out notice will be completed to close out the grant. The notice will indicate the period of performance as closed, list any remaining funds the recipient has not drawn down that will be deobligated, and address requirements for record retention, and disposition and reporting requirements for any equipment or real property purchased using NSGP grant funding.

In addition, NSGP state-level recipients are responsible for closing out all subgrants made to individual nonprofits as described in 2 C.F.R. § 200.343. Recipients must ensure that they complete the closeout of these subawards in time to submit all necessary documentation and information to DHS/FEMA during the closeout of their own grant award.

G. DHS/FEMA Awarding Agency Contact Information

Contact and Resource Information

Centralized Scheduling and Information Desk (CSID)

CSID is a non-emergency comprehensive management and information resource developed by DHS/FEMA for grants stakeholders. CSID provides general information on all DHS/FEMA grant programs and maintains a comprehensive database containing key personnel contact information at the Federal, state, and local levels. When necessary, recipients will be directed to a federal point of contact who can answer specific programmatic questions or concerns. CSID can be reached by phone at (800) 368-6498 or by e-mail at <u>askcsid@dhs.gov</u>, Monday through Friday, 9:00 a.m. – 5:00 p.m. EST.

GPD Grant Operations Division

GPD's Grant Operations Division Business Office provides support regarding financial matters and budgetary technical assistance. Additional guidance and information can be obtained by contacting the DHS/FEMA Call Center at (866) 927-5646 or via e-mail to <u>ASK-GMD@dhs.gov</u>.

FEMA Regional Offices

DHS/FEMA Regional Offices also may provide fiscal support, including pre- and postaward administration and technical assistance such as conducting cash analysis, financial monitoring, and audit resolution to the grant programs included in this solicitation. GPD will provide programmatic support and technical assistance. FEMA Regional Office contact information is available <u>here</u>.

Systems Information

Grants.gov. For technical assistance with <u>*Grants.gov*</u>, please call the <u>Grants.gov</u> customer support hotline at (800) 518-4726.

Non-Disaster (ND) Grants. For technical assistance with the ND Grants system, please contact <u>*ndgrants@fema.gov*</u> or (800) 865-4076.

GPD Environmental Planning and Historic Preservation (GPD EHP)

The FEMA GPD EHP Team provides guidance and information about the EHP review process to recipients and subrecipients. All inquiries and communications about GPD projects or the EHP review process, should be sent to <u>gpdehpinfo@fema.gov</u>. EHP Technical Assistance, including the EHP Screening Form, can be found at <u>http://www.fema.gov/media-library/assets/documents/90195</u>.

H. Additional Information

National Preparedness

DHS/FEMA coordinates with local, state, tribal, and territorial governments as well as the private and nonprofit sectors to facilitate whole community, risk driven, and capabilities-based approach to preparedness. This risk driven, capabilities-based approach is grounded in the identification and assessment of risk through the Threat and Hazard Identification and Risk Assessment (THIRA). For additional information on THIRA, please refer to the following website: http://www.fema.gov/threat-and-hazard-identification-and-risk-assessment. Urban Areas and States must maintain and update their THIRAs, and States their SPRs, annually to ensure that the community's shared understanding of risk evolves to account for changes in the risk landscape, including successful mitigation efforts, emerging threats, hazards, and associated consequences. Core capabilities are essential for the execution of critical tasks identified in the National Planning Frameworks for each of the five mission areas outlined in the National Preparedness Goal. Information on the National Preparedness System can be found in the National Preparedness System Description which is posted on the FEMA website at https://www.fema.gov/national-preparedness-system. Additional details regarding how the National Preparedness System is supported by the NSGP can be found in Appendix B – NSGP Priorities - Program Specific Priorities.

Payments

DHS/FEMA utilizes the DHS/FEMA <u>Payment and Reporting System (PARS)</u> for financial reporting, invoicing and tracking payments.

DHS/FEMA uses the Direct Deposit/Electronic Funds Transfer (DD/EFT) method of payment to recipients. To enroll in the DD/EFT, the recipients must complete a Standard Form 1199A, Direct Deposit Form.

Monitoring

Recipients will be monitored on an annual and as needed basis by DHS/FEMA staff, both programmatically and financially, to ensure that the project goals, objectives, performance requirements, timelines, milestone completion, budgets, and other related program criteria are being met.

Monitoring may be accomplished through either a desk-based review or on-site monitoring visits, or both. Monitoring will involve the review and analysis of the financial, programmatic, performance, compliance and administrative processes, policies, activities, and other attributes of each federal assistance award and will identify areas where technical assistance, corrective actions, and other support may be needed.

Conflict of Interest

To eliminate and reduce the impact of conflicts of interest in the subaward process, recipients and pass-through entities must follow their own policies and procedures regarding the elimination or reduction of conflicts of interest when making subawards. Recipients and passthrough entities are also required to follow any applicable state, local, or tribal statutes or regulations governing conflicts of interest in the making of subawards.

The recipient or pass-through entity must disclose to DHS/FEMA, in writing, any real or potential conflict of interest as defined by the federal, state, local, or tribal statutes or regulations or their own existing policies that may arise during the administration of the federal award. Recipients and pass-through entities must disclose any real or potential conflicts to Program Analyst within five days of learning of the conflict of interest. Similarly, subrecipients must disclose any real or potential conflict of interest to the pass-through entity as required by the recipient's conflict of interest policies, or any applicable state, local, or tribal statutes or regulations.

Conflicts of interest may arise during the process of DHS/FEMA making a federal award in situations where an employee, officer, or agent, any members of his or her immediate family, his or her partner has a close personal relationship, a business relationship, or a professional relationship, with an applicant, subapplicant, recipient, subrecipient, or DHS/FEMA employees.

Investment Modifications

NSGP is competitive, with applications recommended for funding based on the threat, vulnerability, and consequence to a specific facility/location. As a result, any change in scope of the grant-funded activity after the award is made has the potential to negatively impact the competitive process used to recommend NSGP awards. DHS/FEMA will generally not approve FY 2016 NSGP change of scope requests resulting from the following situations:

• Subrecipients that relocate their facilities after submitting their application who are requesting a change of scope to allow them to use NSGP funds towards projects at the new facility; or

Page **22** of **38** FY 2016 NSGP NOFO • Subrecipients that renovate their facilities after submitting their application in cases where the subsequent renovations would affect the vulnerability/risk assessment upon which the IJ is based.

Furthermore, DHS/FEMA recommends that individual FY 2016 NSGP projects for funding are based on the ability of the proposed project to mitigate the risk factors mentioned above. For this reason, DHS/FEMA may reject requests to significantly change the physical security enhancements that are purchased with FY 2016 NSGP funding where DHS/FEMA believes approval of the request would change or exceed the scope of the originally approved project. DHS/FEMA will consider all requests to deviate from the security project as originally proposed on a case by case basis.

Extensions

Extensions to this program are allowed. Extensions to the initial period of performance identified in the award will only be considered through formal, written requests to the recipient's respective HQ Program Analyst and must contain specific and compelling justifications as to why an extension is required. SAAs are advised to coordinate with the HQ Program Analyst as needed, when preparing an extension request. All extension requests must address the following:

- 1) Grant program, fiscal year, and award number;
- Reason for delay this must include details of the legal, policy, or operational challenges being experienced that prevent the final outlay of awarded funds by the applicable deadline;
- 3) Current status of the activity/activities;
- 4) Approved period of performance termination date and new project completion date;
- 5) Amount of funds drawn down to date;
- 6) Remaining available funds, both federal and non-federal;
- 7) Budget outlining how remaining federal and non-federal funds will be expended;
- 8) Plan for completion, including milestones and timeframes for achieving each milestone and the position/person responsible for implementing the plan for completion; and
- 9) Certification that the activity/activities will be completed within the extended period of performance without any modification to the original Statement of Work, as described in the investment justification and approved by DHS/FEMA.

Extension requests will be granted only due to compelling legal, policy, or operational challenges. Extension requests will only be considered for the following reasons:

- Contractual commitments by the grant sub-recipient with vendors or sub-recipients prevent completion of the project within the existing period of performance;
- The project must undergo a complex environmental review that cannot be completed within the existing Period of Performance;
- Projects are long-term by design and therefore acceleration would compromise core programmatic goals; and
- Where other special circumstances exist.

Recipients must submit all proposed extension requests to DHS/FEMA for review and approval no later than 120 days prior to the end of the period of performance. In accordance with GPD policy, extensions are typically granted for no more than a six month time period.

Appendix A – FY 2016 NSGP UASI - Designated Urban Areas

State/Territory	Urban Area
Arizona	Phoenix Area
	Anaheim/Santa Ana Area
	Bay Area
	Los Angeles/Long Beach
California	Area
	Riverside Area
	Sacramento Area
	San Diego Area
Colorado	Denver Area
District of Columbia	National Capital Region
	Miami/Fort Lauderdale
Florida	Area
	Tampa Area
Georgia	Atlanta Area
Illinois	Chicago Area
Maryland	Baltimore Area
Massachusetts	Boston Area
Michigan	Detroit Area
Minnesota	Twin Cities Area
Missouri	St. Louis Area
Nevada	Las Vegas Area
New Jersey	Jersey City/Newark Area
New York	New York City Area
North Carolina	Charlotte Area
Ohio	Cleveland Area
Oregon	Portland Area
Dennerularenie	Philadelphia Area
Pennsylvania	Pittsburgh Area
	Dallas/Fort Worth/Arlington
Texas	Area
	Houston Area
Washington	Seattle Area

Appendix B – FY 2016 NSGP Priorities

The Alignment of NSGP to the National Preparedness System

The Nation utilizes the National Preparedness System to build, sustain, and deliver core capabilities in order to achieve the National Preparedness Goal (the Goal). The Goal is "a secure and resilient Nation with the capabilities required across the whole community to prevent, protect against, mitigate, respond to, and recover from the threats and hazards that pose the greatest risk." The objective of the National Preparedness System is to facilitate an integrated, whole community, risk informed, capabilities-based approach to preparedness. The guidance, programs, processes, and systems that support each component of the National Preparedness System enable a collaborative, whole community approach to national preparedness that engages individuals, families, communities, private and nonprofit sectors, faith-based organizations, and all levels of government (http://www.fema.gov/whole-community).

The FY 2016 NSGP Program contributes to the implementation of the National Preparedness System by supporting the building, sustainment, and delivery of core capabilities. The core capabilities are essential for the execution of critical tasks identified in the National Planning Frameworks for each of the five mission areas outlined in the Goal. Delivering core capabilities requires the combined effort of the whole community, rather than the exclusive effort of any single organization or level of government. The NSGP Program's allowable costs support efforts to build and sustain core capabilities across the Prevention, Protection, Mitigation, Response, and Recovery mission areas described in the Goal.

Emphasis is placed on capabilities that address the greatest risks to the security and resilience of the United States, and the greatest risks along the Nation's borders.

Using the core capabilities, the FY 2016 NSGP Program supports the achievement of the Goal by:

- Preventing a threatened or an actual act of terrorism;
- Protecting our citizens, residents, visitors, and assets against the greatest threats and hazards;
- Mitigating the loss of life and property by lessening the impact of future disasters;
- Responding quickly to save lives, protect property and the environment, and meet basic human needs in the aftermath of a catastrophic incident; and/or
- Recovering through a focus on the timely restoration, strengthening, and revitalization of infrastructure, housing, and a sustainable economy, as well as the health, social, cultural, historic, and environmental fabric of communities affected by a catastrophic incident.

The core capabilities contained in the Goal are highly interdependent and require the use of existing preparedness networks and activities, improve training and exercise programs, promote innovation, and ensure that the appropriate administrative, finance, and logistics systems are in place.

To support building, sustaining, and delivering these core capabilities, recipients will use the components of the National Preparedness System, which are: Identifying and Assessing Risk;

Page **26** of **38** Appendix B – FY 2016 NSGP Priorities Estimating Capability Requirements; Building and Sustaining Capabilities; Planning to Deliver Capabilities; Validating Capabilities; and Reviewing and Updating. For more information on each component, read the National Preparedness System description available at http://www.fema.gov/national-preparedness/national-preparedness-system. Recipients are expected to use the components when using grant funds to address their capability gaps.

Building and Sustaining Capabilities

The FY 2016 NSGP focuses on the development and sustainment of core capabilities as outlined in the Goal. Particular emphasis will be placed on building and sustaining capabilities that address high consequence events that pose the greatest risk to the security and resilience of the United States and that can be utilized nationwide.

Capabilities are the means to accomplish a mission, function, or objective based on the performance of related tasks, under specified conditions, to target levels of performance.

Working together, individuals, government officials, and elected leaders can develop plans to allocate resources effectively and reduce risk. For these plans to be effective, those involved must consider methods to reduce and manage risk as well as how to sustain appropriate levels of capability and address potential gaps in order to achieve the Goal.

Achieving the Goal will require participation and resources from the whole community. Not all capabilities can be addressed in a given local, state, or federal funding cycle, nor can funding be expected to flow from any one source. Officials must prioritize the achievement of certain capabilities to most effectively ensure their security and resilience while understanding the effects of not addressing other identified needs. Building and sustaining capabilities will include a combination of organizational resources, equipment, training, and education. Consideration must also be given to finding, connecting to, and strengthening community resources by using the expertise and capacity of the whole community: individuals, communities, private and nonprofit sectors, faith-based organizations, and all levels of government. Jurisdictions must also use mutual aid agreements to fill needs and work with partners to develop regional capabilities. Ultimately, a jurisdiction may need to rely on other levels of government or partners to address a particular need. This expectation should be communicated well before an event occurs when the capabilities are most urgently needed.

Strengthening Governance Integration

DHS/FEMA preparedness grant programs are intended to support the core capabilities across the five mission areas of Prevention, Protection, Mitigation, Response and Recovery that are necessary to prepare for incidents that pose the greatest risk to the Nation's security. Each program reflects the Department's intent to build and sustain an integrated network of national capabilities across all levels of government and the whole community. With declining federal funds available to support these capabilities, disparate governance structures must be integrated and refined to ensure resources are targeted to support the most critical needs of a community based on risk driven, capabilities-based planning. Strong and inclusive governance systems better ensure that disparate funding streams are coordinated and applied for maximum impact.

DHS/FEMA requires that all governance processes that guide the allocation of preparedness grant funds adhere to the following guiding principles:

Page **27** of **38** Appendix B – FY 2016 NSGP Priorities

- *Prioritization of Investments* resources must be allocated to address the most critical capability needs.
- *Transparency* stakeholders must be provided visibility on how preparedness grant funds are allocated and distributed, and for what purpose.
- *Substantive Local Involvement* the tools and processes that are used to inform the critical priorities, which DHS/FEMA grants support must include local government representatives. At the state and regional levels, local risk assessments must be included in the overarching analysis to ensure that the threats and hazards of primary concern to the jurisdiction are accounted for.
- *Flexibility with Accountability* recognition of unique preparedness gaps at the local level, as well as maintaining and sustaining existing capabilities.
- *Support of Regional Coordination* recognition of inter/intra-state partnerships and dependencies at the state and regional levels, and within metropolitan areas.

Appendix C – Funding Guidelines

NSGP grant recipients and subrecipients may only use NSGP grant funds for the purpose set forth in the grant award, and must use funding in a way that is consistent with the statutory authority for the award. Grant funds may not be used for matching funds for other federal grants/cooperative agreements, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the Federal Government or any other government entity.

Pre-award costs are allowable only with the prior written approval of DHS/FEMA and if they are included in the award agreement. To request pre-award costs a written request must be included with the application, signed by the Authorized Representative of the entity. The letter must outline what the pre-award costs are for, including a detailed budget break-out of pre-award costs from the post-award costs, and a justification for approval.

The following pages outline general allowable and unallowable NSGP costs guidance.

- 1. Management and Administration (M&A). M&A Activities are those costs defined as directly relating to the management and administration of NSGP funds, such as financial management and monitoring. The amount of M&A is specified in each fiscal year's NOFO. M&A costs include the following categories of activities:
 - Hiring of full-time or part-time staff or contractors/consultants responsible for activities relating to the management and administration of NSGP funds
 - Meeting-related expenses directly related to M&A of NSGP funds
- 2. Indirect Costs. Indirect costs are allowable under this program as described in 2 C.F.R. § 200.414. With the exception of recipients who have never received a negotiated indirect cost rate as described in 2 C.F.R. § 200.414(f), recipients must have an approved indirect cost rate agreement with their cognizant federal agency to charge indirect costs to this award. A copy of the approved rate (a fully executed, agreement negotiated with the applicant's cognizant federal agency) is required at the time of application, and must be provided to DHS/FEMA before indirect costs are charged to the award.

3. Allowable Costs

Equipment

Allowable costs are focused on target hardening activities. Funding can be used for the acquisition and installation of security equipment on real property (including buildings and improvements) owned or leased by the nonprofit organization, specifically in prevention of and/or protection against the risk of a terrorist attack. This equipment is <u>limited to select</u> items in to two categories of items on the Authorized Equipment List (AEL):

- Physical Security Enhancement Equipment (Category 14)
- Inspection and Screening Systems (Category 15)

The two allowable prevention and protection categories and equipment standards for the NSGP are listed on DHS AEL located on the DHS/FEMA site at http://www.fema.gov/authorized-equipment-list. Unless otherwise stated, equipment must meet all mandatory regulatory and/or DHS-adopted standards to be eligible for purchase using these funds, including the Americans with Disabilities Act. In addition, agencies will be responsible for obtaining and maintaining all necessary certifications and licenses for the requested equipment.

Applicants should analyze the cost benefits of purchasing versus leasing equipment, especially high cost items and those subject to rapid technical advances. Large equipment purchases must be identified and explained. For more information regarding property management standards for equipment, please reference 2 C.F.R. Part 200, including 2 C.F.R. §§ 200.310, 200.313, and 200.316.

Construction and Renovation

NSGP funding may not be used for construction and renovation projects without prior written approval from DHS/FEMA. All recipients of NSGP program funds must request and receive approval from DHS/FEMA before any NSGP Program funds are used for any construction or renovation. Additionally, recipients are required to submit a SF-424C Budget and budget detail citing the project costs. The total cost of any construction or renovation paid for using NSGP Program funds may not exceed the greater amount of \$1,000,000 or 15% of the NSGP award. Recipients and subrecipients are also encouraged to have completed as many steps as possible for a successful EHP review in support of their proposal for funding (e.g., coordination with their State Historic Preservation Office to identify potential historic preservation issues and to discuss the potential for project effects, compliance with all state and EHP laws and requirements). Projects for which the recipient believes an Environmental Assessment (EA) may be needed, as defined in 44 C.F.R. § 10.8, must also be identified to the Headquarters Program Analyst within six months of the award and completed EHP review materials must be submitted no later than 12 months before the end of the period of performance. EHP review packets should be sent to gpdehpinfo@fema.gov.

NSGP Program recipients using funds for construction projects must comply with the *Davis-Bacon Act* (40 U.S.C. § 3141 *et seq.*). Grant recipients must ensure that their contractors or subcontractors for construction projects pay workers no less than the prevailing wages for laborers and mechanics employed on projects of a character similar to the contract work in the civil subdivision of the state in which the work is to be performed. Additional information regarding compliance with the *Davis-Bacon Act*, including Department of Labor (DOL) wage determinations, is available from the following website: http://www.dol.gov/compliance/laws/comp-dbra.htm.

Training

Nonprofit organization security personnel may only use NSGP funds to attend securityrelated training courses and programs within the United States. Allowable training-related costs under the NSGP are limited to attendance fees for training, and related expenses, such as materials, supplies, and/or equipment. Overtime, backfill, and/or travel expenses are not allowable costs. Allowable training topics are limited to the protection of critical infrastructure key resources, including physical and cybersecurity, target hardening, and terrorism awareness/employee preparedness. Training conducted using NSGP funds must address a specific threat and/or vulnerability, as identified in the nonprofit organization's IJ. Training should provide the opportunity to demonstrate and validate skills learned, as well as to identify any gaps in these skills.

Proposed attendance at training courses and all associated costs leveraging the NSGP must be included in the nonprofit organization's IJ.

- **4. Unallowable Costs.** The following projects and costs are considered **ineligible** for award consideration:
 - Hiring of Public Safety Personnel
 - General-use Expenditures
 - Overtime and Backfill
 - Initiatives that do not address the implementation of programs/initiatives to build prevention and protection-focused capabilities directed at identified facilities and/or the surrounding communities
 - The development of risk/vulnerability assessment models
 - Initiatives that fund risk or vulnerability security assessments or the development of the IJ
 - Initiatives in which federal agencies are the beneficiary or that enhance federal property
 - Initiatives which study technology development
 - Proof-of-concept initiatives
 - Initiatives that duplicate capabilities being provided by the Federal Government
 - Organizational operating expenses
 - Reimbursement of pre-award security expenses

Appendix D – NSGP Investment Justification Scoring Criteria

Question	Scoring Criteria
I. APPLICANT INFORMATION	
 Identify the following: Legal Name of the Organization Physical Address of the Facility the City and/or County Name. If multiple sites are included in this request, please provide all location addresses. Year the Original Facility was Constructed Organization Type (Short description of organization's ideology, beliefs, or mission) 501(c)(3) Number (If Applicable) Current Dun and Bradstreet Number FY 2016 UASI Urban Area in which the organization is located NSGP Federal Funding Request NSGP Total Project Cost Any Current Contract with DHS (not including previously awarded DHS funding) (Yes/No – if yes, please describe) Investment Phase – New or Ongoing 	This information will not be scored
II. BACKGROUND	
 Background: Describe the nonprofit organization including: Membership and community served Symbolic value of the site(s) as a highly recognized national or historical institution that renders the site as a possible target of terrorism Any role in responding to or recovering from terrorist attacks (1,800 character limit not including spaces) 	The information provided will be scored in terms of its contribution to setting context and its relationship to other questions. Out of 40 points, this section is worth 2 possible points.

The information provided will be scored based on the indication of an understanding of the organization's risk, including threat and vulnerabilities, as well as potential consequences of an attack. Out of 40 points, this section is worth 12 possible points.		
		Target hardening activity and impact address prevention of, protection against, and/or mitigation of the identified risk(s). Out of 40 points, this section is worth 8 possible points.
-		

V. MILESTONES	
Milestones: Provide description and associated key activities that lead to the milestone event over the NSGP period of performance. Start dates should reflect the start of the associated key activities and end dates should reflect when the milestone event will occur . (1,000 character limit not including spaces)	Milestones collectively present a clear sequence of events that will allow the Investment to reach its objectives for this period of performance. Out of 40 points, this section is worth 9 possible points.
VI. PROJECT MANAGEMENT	
Describe the project management, including:	
 Who will manage the project Description of any challenges to the effective implementation of this project Coordination of the project with State and local homeland security partners 	Response describes, at a high-level, the roles and responsibilities of the management team, governance structures, and subject matter expertise required to manage the Investment. Out of 40 points, this section is worth 5 possible points.
(2,000 character limit not including spaces)	
VII. IMPACT	
 Impact: What measurable outputs and outcomes will indicate that this investment is successful at the end of the NSGP period of performance? Which specific National Preparedness Goal core capabilities does this investment work to achieve? Explain how this investment supports the building or sustaining of the National Preparedness Goal core capabilities. (2,200 character limit not including spaces) 	Response describes how the outcomes will mitigate risks outlined in the Background and Risk sections, as well as how the investment supports building or sustaining the identified National Preparedness Goal core capabilities. Out of 40 points, this section is worth 4 possible points.
BONUS	
FUNDING HISTORY	
 Funding History – Previous Request Name and Funding: If the nonprofit organization has received NSGP funding in the past, provide the funding source, funding amount, funding year, and the investment type (700 character limit not including spaces) 	Due to the competitive nature of this program, preference will be given to nonprofit organizations that have not received prior years funding. Applicants that have not received NSGP funding in the past will receive an additional one bonus point to their total State application score at the time of submission to DHS/FEMA.

Appendix E – NSGP Investment Justification Scoring Worksheet

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FISCAL YEAR (FY) 2016 NONPROFIT SECURITY GRANT PROGRAM (NSGP) INVESTMENT JUSTIFICATION SCORING WORKSHEET
State
Urban Area
Name of the Normanite fragmentian
Name of the Nonprofit Organization
FY 2016 NSGP Federal Funding Request
Scoring Legend
Did Not The applicant provided no response
Poor The applicant's response is incomplete and does not address all of the required information
Partial The applicant's response is complete but minimally addresses all of the required information
Adequate The applicant's response is complete and moderately addresses all of the required information
Thorough The applicant's response is complete and fully addresses all of the required information
I. Applicant Information (Unscored)
1. Did the applicant provide all of the required information?
No The applicant did not provide all of the required information
Yes The applicant did provide all of the required information
II. Background (Total of 2 possible points)
 Symbolic value of the site as a highly recognized national or historical institution that renders the site as a possible target of terrorism Any role in responding to or recovering from terrorist attacks 0 = The applicant did not provided any of the required information regarding their nonprofit organization 1 = The applicant provided some of the required information regarding their nonprofit organization 2 = The applicant provided all of the required information regarding their nonprofit organization
III. Risk (Total of 12 possible points)
3. In considering threat, how well did the applicant address findings from previously conducted risk assessments, police reports, and/or insurance claims?
0 = The applicant did not address findings from previously conducted risk assessments, police reports, and/or insurance claims
1 = The applicant poorly addressed findings from previously conducted risk assessments, police reports, and/or insurance
claims 2. — The applicant partially addressed findings from praviously conducted risk assessments, police reports, and/or insurance.
2 = The applicant partially addressed findings from previously conducted risk assessments, police reports, and/or insurance claims
 3 = The applicant adequately addressed findings from previously conducted risk assessments, police reports, and/or insurance claims
 4 = The applicant thoroughly addressed findings from previously conducted risk assessments, police reports, and/or insurance claims
Score

4. In considering vulnerabilities, how well did the applicant address the organization's susceptibility to destruction,
incapacitation, or exploitation by a terrorist attack?
0 = The applicant did not address the organization's susceptibility to destruction, incapacitation, or exploitation by a terrorist
attack
1 = The applicant poorly addressed the organization's susceptibility to destruction, incapacitation, or exploitation by a
terrorist attack
2 = The applicant partially addressed the organization's susceptibility to destruction, incapacitation, or exploitation by a
terrorist attack
3 = The applicant adequately addressed the organization's susceptibility to destruction, incapacitation, or exploitation by a
terrorist attack
4 = The applicant thoroughly addressed the organization's susceptibility to destruction, incapacitation, or exploitation by a
terrorist attack
Score
5. In considering potential consequences, how well did the applicant address potential negative effects on the
organization's asset, system, and/or network if damaged, destroyed, or disrupted by a terrorist attack?
0 = The applicant did not address potential negative effects on the organization's asset, system, and/or network if
damaged, destroyed, or disrupted by a terrorist attack
1 = The applicant poorly addressed potential negative effects on the organization's asset, system, and/or network if
damaged, destroyed, or disrupted by a terrorist attack
2 = The applicant partially addressed potential negative effects on the organization's asset, system, and/or network if
damaged, destroyed, or disrupted by a terrorist attack
3 = The applicant adequately addressed potential negative effects on the organization's asset, system, and/or network if
damaged, destroyed, or disrupted by a terrorist attack
4 = The applicant thoroughly addressed potential negative effects on the organization's asset, system, and/or network if
damaged, destroyed, or disrupted by a terrorist attack
Score
IV. Target Hardening (Total of 8 possible points)
6. Did the applicant describe how the proposed target hardening activity will mitigate the identified risk(s)?
0 = The applicant did not provide a description of how the proposed target hardening activity will mitigate the identified
risk(s)
1 = The applicant provided a poor description of how the proposed target hardening activity will mitigate the identified
risk(s)
2 = The applicant provided a partial description of how the proposed target hardening activity will mitigate the identified
risk(s) 2. The employed enough a set of the set of here the means of the set
3 = The applicant provided an adequate description of how the proposed target hardening activity will mitigate the
identified risk(s) 4 = The applicant provided a thorough description of how the proposed target hardening activity will mitigate the identified
risk(s)
Score

7. Did the applicant's proposed target hardening activity focus on the prevention of and/or protection against the risk of a terrorist attack?

- 0 = The applicant's target hardening activity **did not** focus on the prevention of and/or protection against the risk of a terrorist attack
- 1 = The applicant's target hardening activity **poorly** focused on the prevention of and/or protection against the risk of a terrorist attack
- 2 = The applicant's target hardening activity **partially** focused on the prevention of and/or protection against the risk of a terrorist attack
- 3 = The applicant's target hardening activity **ade quately** focused on the prevention of and/or protection against the risk of a terrorist attack
- 4 = The applicant's target hardening activity **thoroughly** focused on the prevention of and/or protection against the risk of a terrorist attack

Score

<u>V. Milestones (Total of 9 possible points)</u>

8. Did the applicant provide specific milestones that present a clear sequence of events that will allow the Investment to reach its objectives during the FY 2016 NSGP period of performance?

- 0 = No, the applicant did not provide specific milestones that present a clear sequence of events that will allow the Investment to reach its objectives during the FY 2016 NSGP period of performance (please proceed to question 11)
- 1 = Yes, the applicant did provide specific milestones that present a clear sequence of events that will allow the Investment to reach its objectives during the FY 2016 NSGP period of performance (please proceed to question 9)

9. How well do the milestones collectively present a clear sequence of events that effectively build upon each other and would allow the applicants to reach its intended objectives during the FY 2016 NSGP period of performance?

- 0 = The milestones identified do not present a clear sequence of events that effectively build upon each other and would allow the applicant to reach its intended objectives during the FY 2016 NSGP period of performance
- 1 = The milestones present a poorly defined sequence of events that effectively build upon each other and would allow the applicant to reach its intended objectives during the FY 2016 NSGP period of performance
- 2 = The milestones present a partially defined sequence of events that effectively build upon each other and would allow the applicant to reach its intended objectives during the FY 2016 NSGP period of performance
- 3 = The milestones present an adequately defined sequence of events that effectively build upon each other and would allow the applicant to reach its intended objectives during the FY 2016 NSGP period of performance
- 4 = The milestones present a thoroughly defined sequence of events that effectively build upon each other and would allow the applicant to reach its intended objectives during the FY 2016 NSGP period of performance

Score

10. How well did the applicant describe the milestones as well as associated key activities that lead to the milestone event over the FY 2016 NSGP period of performance?

- 0 = The applicant did not provide a description of milestones and associated activities that lead to the milestone event over the FY 2016 NSGP period of performance
- 1 = The applicant provided a poor description of milestones and associated activities that lead to the milestone event over the FY 2016 NSGP period of performance
- 2 = The applicant provided a partial description of milestones and associated activities that lead to the milestone event over the FY 2016 NSGP period of performance
- 3 = The applicant provided an adequate description of milestones and associated activities that lead to the milestone event over the FY 2016 NSGP period of performance
- 4 = The applicant provided a thorough description of milestones and associated activities that lead to the milestone event over the FY 2016 NSGP period of performance

Score

()	es, and subject matter expertise required in managing the Investment? = No, the applicant did not describe the management team's roles and responsibilities, governance structure, or subject
	matter expertise required to manage the Investment
	= Yes, the applicant did describe the management team's roles and responsibilities, governance structure, and subject
	matter expertise required to manage the Investment
Score	
12. Hov	well did the applicant justify the effectiveness of the proposed management team's roles and
responsi	bilities and governance structure to support the implementation of the Investment?
	= The applicant did not justify the effectiveness of the proposed management team's roles and responsibilities and governance structure to support the implementation of the Investment
	= The applicant poorly justified the effectiveness of the proposed management team's roles and responsibilities and governance structure to support the implementation of the Investment
2	= The applicant partially justified the effectiveness of the proposed management team's roles and responsibilities and governance structure to support the implementation of the Investment
3	= The applicant adequately justified the effectiveness of the proposed management team's roles and responsibilities and governance structure to support the implementation of the Investment
	= The applicant thoroughly justified the effectiveness of the proposed management team's roles and responsibilities and
	governance structure to support the implementation of the Investment
	governance subcate to support the implementation of the investment
Score	
Score	
Score	VII. Impact (Total of 4 possible points)
	VII. Impact (Total of 4 possible points) he applicant provide a brief description of how the outcomes will mitigate risks outlined in the Background
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Total Investment Justification Score:

Based on a possible score of ${\bf 40},$ this Investment Justification scored a:

0